

Annual Report

2024-2025





Acknowledgment of country

Bundjalung Country Statement of Acknowledgement

Tweed Shire Council acknowledges the Ngandowal and Minyungbal speaking people of Bundjalung Country, in particular the Goodjinburra, Tul-gi-gin, and Moorung-Moobah clans, as being the traditional owners and custodians of the land and water within the Tweed Shire boundaries.

We also acknowledge and respect the Tweed Aboriginal community's right to speak for its Country and to care for its traditional Country in accordance with its lore, customs and traditions.

Commitment to reconciliation

In the Tweed, we aspire to a future where reconciliation is woven into the fabric of our community. Our goal extends beyond cultural acknowledgment; it is about living and loving the Tweed in a way that includes everyone.

We recognise and celebrate the rich heritage of Aboriginal and Torres Strait Islander peoples, and acknowledge their contributions to preserving, strengthening, and enriching the Tweed community and its identity.

We will continue to promote and advocate reconciliation initiatives, actions and events, with a focus on truth telling, cultural education and awareness.

Our Reconciliation Action Plan (RAP)

Our Innovate Reconciliation Action Plan (RAP) 2024–2026 reaffirms our respect and furthered understanding of Aboriginal and Torres Strait Islander peoples' unique heritage, culture and connection to the Tweed.

Launched in 2024 as part of National Reconciliation Week celebrations, the RAP (May 2024 – May 2026) is part of Council's continued commitment to fostering an inclusive community and guides efforts towards reconciliation for the benefit of Aboriginal and Torres Strait Islander people.

This period, Council reviewed its Aboriginal Statement of Commitment and delivered tailored cultural workshops for staff and business partners. These workshops strengthened respectful relationships and highlighted the role of Indigenous Knowledge and Intellectual Property in maintaining Aboriginal Cultural Integrity.

Council created an Aboriginal-identified Catchment and Land Management trainee position through the NSW Office of Local Government's Fresh Start program, supporting Aboriginal and Torres Strait Islander employment pathways.

Cultural initiatives included:

- Bulaan Buruugaa Ngali exhibition at Tweed Regional Gallery in partnership with Arts Northern Rivers featuring historic ancestral woven objects from the Australian Museum collection and contemporary works by local artists including Kyra Togo.
- Breast Plates exhibition by Luther Cora at Tweed Regional Gallery.
- Black Excellence – You can't be what you can't see Museum on Wheels display, celebrating local Aboriginal achievements during National Reconciliation and NAIDOC Weeks.
- Bundjalung graphic artist, Christine Slabb, designed promotional shirts featuring a story of place, people, and Country, proudly worn by Council staff at key events.

This RAP builds on the work completed under Council's original RAP launched in 2018 and continues to reflect Council's ongoing commitment to advancing reconciliation. For more information visit [Council's website](#).

Translation information

If you need assistance with reading and understanding this document, Council staff are available to arrange assistance including if required an interpreter service. To arrange assistance, please call Council on 02 6670 2400 or visit one of Council's Administration Buildings.

Planning agreements

Planning agreements are voluntary agreements or other arrangements under the Act between a planning authority (such as Tweed Shire Council) and a person or company (the developer) who has sought a change to an environmental planning instrument, or who has made, or proposes to make, a development application under which the developer is required to dedicate land free of cost, pay a monetary contribution, or provide any other material public benefit, or any combination of them, to be used for or applied towards a public purpose.

Particulars of compliance with and effect of planning agreements in force during the year:

Planning Agreement	Objectives	Status
Altitude Aspire Tweed Shire Council, Metricon QLD Pty Ltd	The objective of the Planning Agreement is to provide a mechanism by which monetary contributions and the dedication of land may be made by the developer towards the provision of public amenities, services and infrastructure, including: • the construction of Broadwater Parkway and Mahers Lane; • flood mitigation works; • protection and restoration of environmental land; • the provision of structured public open space; • the dedication of land for the future route of the Broadwater Parkway, and the dedication of land	Development commenced. Pro rata collection of contributions commensurate with planning agreement and development staging. Funds have been spent on a detailed concept design for Broadwater Parkway, and commencement of the planning approval and environmental assessments for the road corridor, and a portion of the road alignment. \$1.3 million was receipted in the financial year for stages 8b & 11 of Altitude Aspire subdivision. During the year Council expended \$1.3 million towards road reserve land acquisition expenses.
Seaside City Richtech Pty Ltd, Tweed Shire Council	The objectives of the Planning Agreement are: • define a schedule of works that the developer agrees to provide; • define a schedule of dedication of land; • provide a mechanism by which monetary contributions can be made, and • provide a mechanism where Council reimburse the developer for certain works.	Development commenced. Pro rata collection of contributions commensurate with planning agreement and development staging. During the financial year Council forwarded \$18,000 to Richtech Pty Ltd for funds receipted to DC Plan 28 Seaside City Open Space. These contributions were originally receipted by Council for a subdivision approval within the Seaside City DC contribution area.

Planning Agreement	Objectives	Status
Pottsville Employment Land Lot 12 DP 1015369, 39 Kudgerie Avenue, Cudgera Creek	The objectives of the Planning Agreement are: • dedicate land to council for environmental purposes; • dedicate land for the widening of Kudgerie avenue adjoining the property by five metres, and • limit the volume of waste water discharged from the site into Council's reticulated sewer system to not more than five litres per second.	Development not commenced. Pottsville Development Cooperation. Of the \$120,000 Environmental Management Land dedication \$56,000 paid. A further annual instalment of \$8,000 was receipted towards the Agreement in the financial year. This accounts for total receipts under this VPA to \$59,000 out of the total due of \$120,000. During the year Council expended \$2,000 from the reserve towards bushland restoration dedicated environmental land in accordance with this VPA.
Mooball Tweed Shire Council, Jefferson Land Pty Ltd at The Mooball Residential Trust, Raymond Anthony Pirlo and Margaret Pirlo	The objectives of the Planning Agreement are: • ensure that adequate water and waste water infrastructure is provided to the development; • dedication of land; • requires covenants to be registered on the title to the land, and • requires design guidelines for the development of the land to be developed.	Residential development guidelines have been drafted and endorsed by Council. Aboriginal Cultural Heritage Assessment (test pits) has been completed. Further flood modelling and assessment required. Development not yet commenced.
River Retreat Caravan Park Tweed Shire Council, Dennien Pty Ltd	The objectives of the Planning Agreement are to provide a mechanism by which: • suitable monetary contributions may be made by the developer towards the provision of community infrastructure to meet the needs of residents within the locality; • the Developer must prepare a flood evacuation plan for the land to ensure the safety of occupants in the event of flooding, and • the type of camping ground development which can be accommodated on the land is restricted to a maximum of 10 sites for use by recreational camper vans and Camper Trailers only, for a maximum of 60 days by any one person.	Development has commenced. DA18/1050 commenced 2020.

Planning Agreement	Objectives	Status
74-76 Pearl St, Kingscliff Tweed Shire Council, Lathouras Corporation Pty Ltd, Brett Evans, Bralach Pty Ltd	The objectives of the Planning Agreement are to: - provide a mechanism by which monetary contributions can be made towards offsets required for compensatory plantings, and - use the monetary contributions for the public purpose of improving littoral rainforest within the Tweed Shire.	DA17/0231 was granted consent for residential flat building, swimming pool, demolition of existing dwelling and tree removal. Payment made Development Commenced
1 Ozone Street, Chinderah	The objectives of the Planning Agreement are to: - facilitate the conservation and enhancement of the natural environment - specifically to allow for the provision of a monetary contribution to Council in the amount of \$262,500 (including GST) (Monetary Contribution) towards regeneration and ongoing maintenance of an area of 5.25 ha at Cudgen Nature Reserve	DA Reference No. DA10/0737. Payment made. No income has been received in the reporting period; During the financial year Council expended \$36,898 from the reserve towards bushland restoration in the Cudgen Nature Reserve in accordance with this VPA.
77 Mahers Lane, Terranora	The objectives of the Planning Agreement are to: secure the payment of monetary contributions towards the provision of infrastructure required for the development of the land and the surrounding area	DA Reference No. DA18/0784. Subdivision Certificate issued (SC20/0005). Planning agreement signed by all parties. VPA Contributions paid.
3-6 Trutes Terrace, Terranora	The objectives of the Planning Agreement are to: secure the payment of monetary contributions towards the provision of infrastructure required for the development of the Land and the surrounding area and commits the landowner to connecting to town sewer when it becomes available in the area.	DA Reference No. DA13/0385 Subdivision Certificate SC19/0039 finalised. VPA requirements undertaken and completed and contributions paid.
1 Walmsleys Road, Bilambil Heights(VPA)	This VPA identifies obligations in relation to environmental land: - the developer must not lodge a DA for any development on the land other than giving effect to Habitat Restoration Plan (HRP). - The developer must commence implementation of the HRP (attached to the VPA) - The developer to provide Security in the amount of \$106,546 in relation to the performance of its obligation.	In November 2022, the landowner submitted with Council security in the amount of \$106,546.00 in relation to the performance of obligations under the Planning Agreement.
No. 5 Jalibah Avenue, Tweed Heads	The objectives of the Planning Agreement are to: secure the payment of monetary contributions towards the planting and ongoing maintenance of Preferred Koala Food Trees on Council's Community land in Southern Tweed Coast Koala Management Area.	Development consent was granted 29 June 2023 which required the applicant to enter into a Planning Agreement with Tweed Shire Council prior to the issue of any Construction Certificate. A Planning Agreement has not been received by Tweed Shire Council.
Kings Coast Subdivision, Kingscliff		\$199,000 was received for casual open space and is currently held in reserve.

The following is a summary of the projects that were funded by developer contributions in the 2024/25 financial year.

Tweed Shire Council – Developer Contributions Annual Reporting

Projects Funded from Developer Contributions for 2024/25											
Contribution Plan No.	Contribution Plan	Project ID	Project description	The kind of public amenity or service	Monetary amount expended from development contributions	Value of land dedication	Value of material public benefit provided	Contribution expended to date	Temporary borrowing	Project status	% of cost funded by contributions
4	Roads	104000102	Leisure Darlington Greenway Drives Upgrade (101700)	Roads	763,000.00	0.00	0.00	763,000.00	0.00	Ongoing	100%
4	Roads	104000102	Tweed Coast Road Upgrade (102527/103323/104484)	Roads	311,802.56	0.00	0.00	311,802.56	0.00	Ongoing	100%
4	Roads	104000102	Old Lismore Road North Arm Rd (102469)	Roads	29,422.94	0.00	0.00	29,422.94	0.00	Ongoing	100%
4	Roads	104000102	West End St Land Purchase (103427)	Roads	7,449.22	0.00	0.00	7,449.22	0.00	Completed	50%
13	Cemeteries	113000111	Tweed Valley Crematorium Upgrade (102490)	Cemetaries	25,000.00	0.00	0.00	25,000.00	0.00	Ongoing	30%
13	Cemeteries	113000111	Cemeteries - Loans Repayments (103574)	Cemetaries	18,077.99	0.00	0.00	18,077.99	0.00	Ongoing	100%
18	Council Admin/Tech Support	118000113	Depots - Loan Repayments (103581)	Community Facilities	8,341.81	0.00	0.00	8,341.81	0.00	Ongoing	100%
18	Council Admin/Tech Support	118000113	Civic Centres - Loan Repayments (100259)	Community Facilities	384,965.00	0.00	0.00	384,965.00	0.00	Ongoing	56%
23	Carparking	123000141	Hastings Rd Multi Storey Carpark (101245)	Traffic Facilities	21,391.45	0.00	0.00	21,391.45	0.00	Ongoing	100%
23	Carparking	123000144	Murwillumbah Carpark - Loan Repayments (100259)	Traffic Facilities	361,819.19	0.00	0.00	361,819.19	0.00	Ongoing	24%
26	Shire Wide Open Space	126000115	Tweed Regional Indoor Sports & Aquatic Centre Feasibility (103522)	Open Space	159,217.75	0.00	0.00	159,217.75	0.00	Ongoing	100%
26	Shire Wide Open Space	126000116	Sport and Active Recreation Strategy (100754)	Open Space	13,908.85	0.00	0.00	13,908.85	0.00	Completed	100%
28	Seaside City	128000116	Depot Road Sportsfield Complex (103320)	Open Space	89,149.61	0.00	0.00	89,149.61	0.00	Ongoing	100%

Voluntary Planning Agreements

Voluntary Planning Agreements (VPA) are another method developers may contribute towards infrastructure. A local planning agreement is an agreement between Council and a developer that specifies how the developer will provide infrastructure for the benefit of the community. This type of agreement is usually made when a developer applies for a development approval or a change in land use. Planning agreements are a way of enabling Council and developers to collaborate on innovative infrastructure solutions.

There were no projects that were funded by developer contributions received through VPAs in the 2024/25 financial year.

Capital works

Council has complied with the Capital Expenditure Guidelines for capital expenditure relating to projects valued over \$1 million.

Companion Animals Act and Regulations

Statement on activities relating to enforcing and ensuring compliance with the Companion Animals Act and Regulation.

1. Lodgement of pound data collections forms with OLG (survey of council seizures of cats and dogs)

Pound data collection returns for the period were submitted to the Office for Local Government on 1 July 2025. The details of those returns are:

Dogs		Cats	
Impounded	123	Impounded	77
Returned to owner	73	Returned to owner	22
Transferred to other organisation	38	Transferred to other organisation	30
Euthanised	13	Euthanised	25

2. Lodgement of data about dog attacks with OLG.

For the 2024-2025 year, Council received 140 reports of alleged dog attacks. Following investigation, 26 attacks were substantiated. A consolidated report of those incidents was submitted to the Office of Local Government.

3. Amount of funding spent on companion animal management and activities.

Having regard to the administrative and operational needs that relate to animal management, it is estimated that these activities account for 80 percent of annual expenditure for the Ranger Team. Accordingly, an amount representing 80% of the salary and vehicle costs for the Ranger team has been included in the amount in the following table.